

**BEFORE THE CITY OF MAYSVILLE ETHICS BOARD
STATE OF GEORGIA**

COMPLAINT AGAINST COUNCILMEMBER RICHARD PARR

1. Name and address of person filing the complaint _____
2. Name and address of the party against whom the complaint is being filed.
City of Maysville Councilmember and Mayor Pro Temp Richard Parr

**FORMAL COMPLAINT OF OFFICIAL MISCONDUCT, OATH BREACH, ABUSE OF POWER,
AND SUBVERSION OF CONSTITUTIONAL GOVERNANCE**

TO: * The City of Maysville Ethics Board & City Clerk

- Georgia Government Transparency and Campaign Finance Commission (O.C.G.A. § 21-5-1 et seq.)
- City Council & Municipal Governance Review Board
- Georgia Municipal Association
- Attorney General Chris Carr

DATE: _____

I. PRELIMINARY STATEMENT

This unified complaint is formally submitted regarding a systematic, multi-year pattern of administrative discrepancies, financial disclosure irregularities, property tax delinquencies, unpermitted commercial retail operations in residential zones, Open Records Act non-compliance, unauthorized municipal procurements, public safety mismanagement, severe environmental and public health hazards, and direct breaches of statutory charter mandates, the Code of Ethics, and the Comprehensive Plan by Wayne Richard Parr (known as Richard Parr) in his official capacity as City Councilmember (Ward 3) and Mayor Pro Tem of the City of Maysville, Georgia.

Under City Charter Section 2.14(a), elected officials are statutory "*trustees and servants of the residents of the city and shall act in a fiduciary capacity for the benefit of such residents.*" Furthermore, under the City of Maysville Code of Ethics (Ordinance No. 2006-001) and O.C.G.A. § 16-10-1, elected officials are bound by oath to uphold state laws, local zoning codes, public transparency standards, and public safety without partiality or self-interest.

II. STATEMENT OF FACTS & SPECIFIC COUNTS

Count 1: Personal Financial Disclosure Inconsistencies (O.C.G.A. § 21-5-50 et seq.)

- Applicable Legal Grounds: O.C.G.A. § 21-5-50 et seq. (Personal Financial Disclosure Requirements); Requirement for True and Accurate Public Filings.

- Statement of Fact: Councilmember Parr has submitted state Personal Financial Disclosure Statements characterized by recurring administrative errors and inconsistencies:
 1. *Address Instability:* Parr's 2017 and 2018 filings list a mailing address of P.O. Box 393, Maysville, GA 30558, whereas 2019 and 2020 filings switch to 40 W. Freeman St., Maysville, GA 30558.
 2. *Geographic and Postal Errors:* Parr's 2021 filing (dated August 17, 2021) lists an address at "90 W Freeman St. | Magnolia | Jackson | GA | 30258", erroneously designating the municipality as "Magnolia" and using ZIP code 30258 instead of Maysville's 30558.
 3. *Contact & Category Errors:* Official filings reflect shifting contact email addresses (RichardParr@windstream.net and Richardparr1501@gmail.com) and inconsistent candidate vs. incumbent designations across reporting periods, demonstrating systemic inattentiveness to public record accuracy.

Count 2: Multi-Year Property Tax Delinquencies & Post-Disclosure Payment

- Applicable Legal Grounds: Local Tax Compliance Ordinances; City Charter Section 2.14; Code of Ethics (Ordinance No. 2006-001).
- Statement of Fact: Councilmember Parr maintained active property tax delinquencies on his residential property located at 54 W. Freeman St. for two consecutive years:
 - 2024 Tax Bill #28204: Outstanding balance of \$1,320.86 (unpaid for years).
 - 2025 Tax Bill #32373: Outstanding balance of \$874.83 (unpaid for years).

These debts remained outstanding until public disclosure brought the default to light, whereupon Parr hurriedly settled the balance on July 29, 2026. A sitting municipal official defaulting on municipal and county property taxes while overseeing city budgets and tax rates constitutes a profound conflict of interest, failure of civic responsibility, and breach of fiduciary trust under City Charter Section 2.14.

Count 3: Unlicensed Commercial Enterprise & Zoning Code Violations

- Applicable Legal Grounds: Maysville Land Use Management Code (LUMC); Ordinance 95-1 (Business Licenses); Ordinance 97-4 (Home Businesses); City Code of Ethics.

- Statement of Fact: From November 2025 through June 30, 2026, Councilmember Parr operated a high-volume agricultural supply and retail business on property zoned strictly for residential use without an approved business license or commercial variance:
 1. *Bulk Feed Resale*: Routinely advertising and selling multi-ton bulk shipments (100–150 lb bags) of laying mash and hog feed across regional marketplace groups on dates including Nov 12, 16, 25, 2025; Dec 8, 13, 22, 2025; Feb 1, 10, 18, 2026; Mar 2, 22, 2026; Apr 19, 2026; May 9, 2026; June 10, 2026; and June 30, 2026—storing raw feed mountains and pallets on residential premises.
 2. *Livestock & Egg Sales*: Advertising live poultry operations (offering 52-week-old laying hens and roosters on Jan 6 and Jan 9, 2026) and bulk egg distribution (flats of 15 eggs on Nov 3, 2025 and Apr 14, 2026) directly from the residence.
 3. *Double Standard & Precedent Violations*: While voting to increase citizen business license fees from \$40 to \$60 in April 2024, restricting other home businesses (e.g., Curry Septic & Sewer) to "office use only" to prevent truck traffic, referring 180 Church Street to the city attorney over Airbnb scope, and upholding the Planning & Zoning Board's June 2015 2–1 vote against residential commercial activity, Parr operated an unpermitted retail enterprise from his own home.

Count 4: Georgia Open Records Act Non-Compliance (O.C.G.A. § 50-18-70 et seq.)

- Applicable Legal Grounds: O.C.G.A. § 50-18-70 et seq. (Georgia Open Records Act); City Charter Section 2.14; City Code of Ethics.
- Statement of Fact: Councilmember Parr has repeatedly failed to comply with statutory mandates under the Georgia Open Records Act regarding public requests submitted for municipal communications, fiscal records, and meeting documentation. By delaying responses, withholding official electronic communications conducted via private email addresses (RichardParr@windstream.net and Richardparr1501@gmail.com), and failing to maintain transparent recordkeeping logs, Parr has systematically hindered public oversight and violated state open records laws.

Count 5: Impairment of Land Use Protections by Restricting the July 16, 2026 Moratorium to Data Centers Only

- Applicable Legal Grounds: Maysville Land Use Management Code (LUMC); City Charter Section 2.14; Fiduciary Duties of Elected Officials.

- Statement of Fact: During the July 16, 2026 council proceedings, Councilmember Parr actively moved and voted to narrow and restrict the scope of the proposed development moratorium to *data centers exclusively*, explicitly preventing the enactment of a comprehensive, total development moratorium. A comprehensive moratorium was urgently required to allow city leadership and the public sufficient time to update, modernize, and overhaul the outdated Land Use Management Code (LUMC) across all commercial and industrial categories. By restricting the moratorium scope, Parr deliberately left the city vulnerable to unchecked commercial and industrial development, failing to safeguard the community or update essential land use protections.

Count 6: Unauthorized Municipal Expenditure and Retroactive Ratification (O.C.G.A. § 36-30-2)

- Applicable Legal Grounds: O.C.G.A. § 36-30-2; City Charter Section 2.14; Prohibition on Unvouched Public Fund Disbursals.
- Statement of Fact: On December 2, 2024, during a regular council meeting, Councilmember Parr made the formal motion to retroactively ratify the unauthorized purchase of a police truck procured under a prior budget without contemporaneous council approval or approving recorded minutes. By legitimizing expenditures that bypassed proper procurement channels and lacked recorded authorization, Parr condoned defective fiscal recordkeeping and improper disbursement of taxpayer funds.

Count 7: Failure to Enforce Charter Requirements for Environmental Studies (City Charter Section 1.12)

- Applicable Legal Grounds: City Charter Section 1.12; Oath of Office (Section 2.17).
- Statement of Fact: Councilmember Parr failed to uphold his duty to enforce and maintain City Charter Section 1.12 by neglecting to require mandatory, independent environmental impact studies prior to voting on and approving the Northern Data industrial project. Approving high-impact industrial operations without requiring independent environmental evaluations directly violated charter mandates intended to safeguard municipal health, safety, and natural resources.

Count 8: Failure to Fulfill Comprehensive Plan & Unlawful Industrial Expansion Without LUMC Protections

- Applicable Legal Grounds: City Comprehensive Plan; Maysville Land Use Management Code (LUMC); City Charter Section 2.14.
- Statement of Fact: Recorded proceedings from the August 30, 2018 council meeting confirm that Councilmember Parr was explicitly aware of a high probability that Northern Data would expand its operations, alongside active discussions regarding recruiting additional industry and establishing a second industrial park. Despite this

knowledge, Parr voted to encourage and approve industrial growth without updating the city's Land Use Management Code (LUMC) or embedding necessary environmental and zoning protections. By recruiting and permitting industrial developments without updated LUMC safeguards or alignment with the Comprehensive Plan, Parr breached his fiduciary and legislative responsibilities.

Count 9: Chronic Fiscal Audit Delinquency & Forfeiture of Water Infrastructure Grants

- Applicable Legal Grounds: O.C.G.A. § 36-81-7 (Annual Audits); O.C.G.A. § 36-30-2; City Charter Section 2.14.
- Statement of Fact: As Mayor Pro Tem and a senior governing body member overseeing city budgets, Councilmember Parr repeatedly failed to ensure the timely completion and filing of Maysville's mandatory annual fiscal audits. This continuous audit delinquency directly resulted in the City of Maysville becoming ineligible for state and federal infrastructure grants, preventing the city from securing vital grant funding needed to repair and modernize its failing municipal water infrastructure.

Count 10: Violation of 2024 Comprehensive Plan Mandates (Page 23) Regarding Residential Revitalization and Infrastructure

- Applicable Legal Grounds: City of Maysville 2024 Comprehensive Plan (Page 23); City Charter Section 2.14; Fiduciary Duties of Elected Officials.
- Statement of Fact: Page 23 of the City of Maysville 2024 Comprehensive Plan establishes explicit policy directives requiring city leadership to encourage and facilitate the timely improvement of dilapidated properties, enforce protective development policies that encourage infill of compatible designs, and foster long-term capital improvement plans to increase the viability of residential districts. Furthermore, the plan explicitly mandates prioritizing sidewalks and improved street signage to promote safe pedestrian accessibility connecting residential homes to local schools, shops, and the public library. Councilmember Parr has failed to initiate, support, or implement these mandatory recommendations, allowing residential districts to deteriorate, neglecting pedestrian infrastructure, and prioritizing unpermitted commercial operations over established long-term capital improvement goals.

Count 11: Failure to Maintain Intergovernmental Agreements with Jackson and Banks Counties for Fire/EMS Service

- Applicable Legal Grounds: O.C.G.A. § 36-36-1 et seq.; O.C.G.A. § 36-69-1 et seq. (Mutual Aid and Intergovernmental Agreements); City Charter Section 1.12 & Section 2.14.
- Statement of Fact: As Mayor Pro Tem and a senior legislative official, Councilmember Parr has failed to ensure the execution, maintenance, and renewal of essential Intergovernmental Agreements (IGAs) with Jackson County and Banks

County for comprehensive Fire and EMS emergency service coverage across all municipal boundaries of Maysville by the Maysville Fire Department. By failing to secure binding, updated intergovernmental agreements, Parr has endangered public safety, created jurisdictional gaps in emergency dispatch and response for residents residing across county lines, and abdicated his fundamental fiduciary duty to maintain essential municipal public safety operations.

Count 12: Direct Violation of Comprehensive Plan Directives and Expressed Public Priority Values by Permitting Incompatible Industrial Development

- Applicable Legal Grounds: City of Maysville Comprehensive Plan (Community Vision, Public Input & Growth Directives); City Charter Section 2.14.
- Statement of Fact: The City of Maysville Comprehensive Plan explicitly establishes that municipal development directives must reflect the core vision and priority values formally expressed by the public during the planning process. Public feedback focused on three essential pillars:
 1. *Continuing downtown revitalization*, including mitigating traffic congestion and pedestrian safety issues;
 2. *Preserving the small-town character, affordability, and rustic/quaint atmosphere* of the community amidst growth pressures; and
 3. *Preserving the safety and integrity of the area as a residential hometown* through compatible growth.

Furthermore, the Comprehensive Plan codifies the explicit Priority Values expressed by the citizens of Maysville: Safe, Charming, Quaint, Quiet, Small, Small-Town Atmosphere, Rural, Friendly, Welcoming, Beautiful, and Clean. Councilmember Parr directly violated these core Comprehensive Plan mandates by actively promoting, encouraging, and voting to permit high-impact industrial projects (including Northern Data operations and proposed second industrial park developments) that directly generate heavy industrial traffic, noise, and infrastructure strain. By introducing incompatible industrial operations into residential and small-town zones without protective LUMC updates or traffic mitigation, Parr subverted the express community vision and violated the mandatory planning framework he is sworn to uphold.

Count 13: Violations of the Safe Drinking Water Act and Clean Water Act Regarding Untreated Sewage Spills and Excessive Haloacetic Acid (HAA5) Contamination Levels

- Applicable Legal Grounds: Safe Drinking Water Act (42 U.S.C. § 300f et seq.); Georgia Safe Drinking Water Act of 1977 (O.C.G.A. § 12-5-170 et seq.); Georgia Water Quality Control Act (O.C.G.A. § 12-5-20 et seq.); City Charter Section 2.14.

- **Statement of Fact:** In his capacity as Mayor Pro Tem and senior councilmember exercising budgetary and administrative oversight over municipal utility services, Councilmember Parr failed to oversee, maintain, and fund critical water and wastewater management systems, directly resulting in severe statutory public health violations:
 1. *Uncontained Sewage Spills:* Allowing the city's sanitary sewer system to fall into severe disrepair, causing unauthorized spills of raw, untreated sewage into public waterways and residential areas in direct violation of state environmental protection standards and the Georgia Water Quality Control Act.
 2. *Excessive Haloacetic Acid (HAA5) Levels:* Failing to implement necessary filtration, monitoring, and chemical treatment protocols to prevent drinking water contamination, resulting in repeated violations of federal Maximum Contaminant Levels (MCL) for Haloacetic Acids (HAA5)—a toxic class of disinfection byproducts known to pose serious long-term health risks to consumers.
 3. *Breach of Public Health Trust:* Coupled with chronic audit delinquencies that disqualified Maysville from receiving state and federal infrastructure repair grants (Count 9), Parr's administrative negligence directly compromised the safety of the municipal drinking water supply and exposed residents to hazardous environmental contaminants.

III. LEGAL BASIS SUMMARY TABLE

Count	Alleged Violation	Applicable Statute / Ordinance / Charter / Policy
Count 1	Inaccurate Personal Financial Disclosures	O.C.G.A. § 21-5-50 et seq.
Count 2	Multi-Year Property Tax Delinquencies	Bill #28204 & #32373; Charter § 2.14; Code of Ethics
Count 3	Unlicensed Commercial Operation in Residential Zone	Ordinance 95-1; Ordinance 97-4; LUMC
Count 4	Open Records Act Non-Compliance	O.C.G.A. § 50-18-70 et seq.; Charter § 2.14

Count	Alleged Violation	Applicable Statute / Ordinance / Charter / Policy
Count 5	Narrowing Moratorium to Data Centers Only	LUMC; Charter § 2.14
Count 6	Unauthorized Procurement Ratification	O.C.G.A. § 36-30-2; Charter Section 2.14
Count 7	Failure to Require Environmental Studies	City Charter Section 1.12
Count 8	Industrial Expansion Without LUMC Safeguards	City Comprehensive Plan; LUMC
Count 9	Late Audits & Infrastructure Grant Forfeiture	O.C.G.A. § 36-81-7; Charter Section 2.14
Count 10	Failure to Implement Residential Capital/Infill Policies	2024 Comprehensive Plan (Page 23); Charter § 2.14
Count 11	Lapsed Intergovernmental Agreements for Fire/EMS	O.C.G.A. § 36-69-1 et seq.; Charter § 1.12
Count 12	Direct Violation of Comprehensive Plan Public Values	City Comprehensive Plan Directives & Priority Values
Count 13	Safe Drinking Water Act & Sewage / HAA5 Violations	42 U.S.C. § 300f et seq.; O.C.G.A. § 12-5-170 et seq.

IV. RELIEF REQUESTED

The Complainant respectfully requests that reviewing authorities:

1. Immediate Code Enforcement Action: Issue a formal Cease and Desist on all retail feed distributions, livestock sales, and unpermitted commercial operations at 54 W. Freeman St., bringing the property into full compliance with the Maysville Land Use Management Code.

2. State Ethics & Open Records Review: Initiate formal investigations into Councilmember Parr's Personal Financial Disclosure Statements (O.C.G.A. § 21-5-50) and Open Records compliance (O.C.G.A. § 50-18-70).
3. Moratorium & LUMC Review: Void or expand the narrow data center moratorium to enact a comprehensive municipal moratorium allowing a full update of the Land Use Management Code.
4. Audit & Procurement Investigation: Examine Councilmember Parr's voting record regarding retroactive expenditure ratifications and chronic audit delays that led to grant forfeitures.
5. EPD Corrective Action: Issue emergency corrective orders regarding HAA5 drinking water contamination and raw sewage discharges under the Safe Drinking Water Act and Georgia Water Quality Control Act.
6. Public Safety IGA Mandate: Audit and compel the immediate renewal of binding Intergovernmental Agreements with Jackson and Banks counties for Fire/EMS coverage.
7. Imposition of Statutory Sanctions: Enforce civil penalties, administrative reprimands, and legal remedies for tax delinquencies, zoning breaches, charter non-compliance, and public safety breaches.
8. Removal from Office: Initiate formal statutory and charter procedures under City Charter Section 2.12 and O.C.G.A. § 45-11-4 to effectuate the immediate removal of Wayne Richard Parr from his positions as City Councilmember (Ward 3) and Mayor Pro Tem of the City of Maysville due to continuous code violations, financial delinquencies, public health neglect, and breaches of public trust.

V. VERIFICATION & NOTARIZATION

I declare under penalty of perjury under the laws of the State of Georgia that the facts set forth in this consolidated complaint are true and correct to the best of my knowledge, information, and belief.

_____, Complainant, Maysville, Georgia

Date: _____

STATE OF GEORGIA COUNTY OF _____ Signed or attested before me on _____ by _____, who proved to me on the basis of satisfactory evidence to be the person who appeared before me.

☐ Personally Known

☐ Produced Identification

Type of ID Produced: _____

\

Signature of Notary Public

(Name of Notary, typed, stamped, or printed)

Notary Public, State of Georgia

My Commission Expires: _____